# **Town of Tolland, Connecticut**

# Proposed Debt Management Plan Fiscal Years 2019 to 2023



February 15, 2018

Barry Bernabe Managing Director



## **Executive Summary**

#### **Existing and Authorized-But-Unissued Debt**

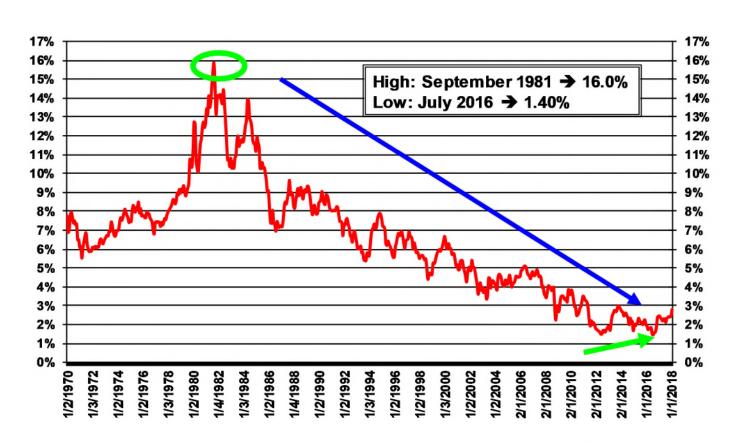
As of February 2018 the Town has outstanding gross tax-supported debt in the principal amount of \$28,165,433, not including sewer debt paid from assessments. Authorized-but-unissued debt totals \$13,786,266.

#### **Proposed Debt Issuance Plan**

Actual and proposed capital projects for fiscal years ending 2019 through 2023 total \$22,600,000.

|                     | Δ  | Remaining<br>authorized<br>t Not Issued | Capital Needs<br>From CIP | Total<br>Needs    |  |  |  |  |  |
|---------------------|----|---|---------------------------|-------------------|--|--|--|--|--|
| Year 1 - FY 2018-19 | \$ | 11,528,688                              | 722,122                   |                   |  |  |  |  |  |
| Year 2 - FY 2019-20 | Ť  | 2,053,751                               | 1,976,800                 | 4,030,551         |  |  |  |  |  |
| Year 3 - FY 2020-21 |    | 0                                       | 996,060                   | 996,060           |  |  |  |  |  |
| Year 4 - FY 2021-22 |    | 0                                       | 4,012,000                 | 4,012,000         |  |  |  |  |  |
| Year 5 - FY 2022-23 |    | 203,827                                 | 1,110,325                 | 1,314,152         |  |  |  |  |  |
|                     | \$ | 13,786,266                              | \$ 8,817,307              | \$ 22,603,573     |  |  |  |  |  |
|                     |    |   |                           |                   |  |  |  |  |  |
|                     | An | ount Issued                             |                           |                   |  |  |  |  |  |
| YEAR 1              | \$ | 8,600,000                               | ,650,000 BANs             |                   |  |  |  |  |  |
| YEAR 2              |    | 7,000,000                               | Issue BANs                |                   |  |  |  |  |  |
| YEAR 3              |    | 7,000,000                               | Issue Bonds               |                   |  |  |  |  |  |
| YEAR 4              |    | 5,000,000                               | Issue BANs                |                   |  |  |  |  |  |
| YEAR 5              |    | 7,000,000                               | Issue Bonds               |                   |  |  |  |  |  |
|                     | \$ | 22,600,000                              | Total amount perm         | manently financed |  |  |  |  |  |
|                     |    |   | ·                         |                   |  |  |  |  |  |

Ten Year U.S. Treasury Yield - January 1, 1968 to February 1, 2018





## **Long-term Interest Rates – Over the Past Year**

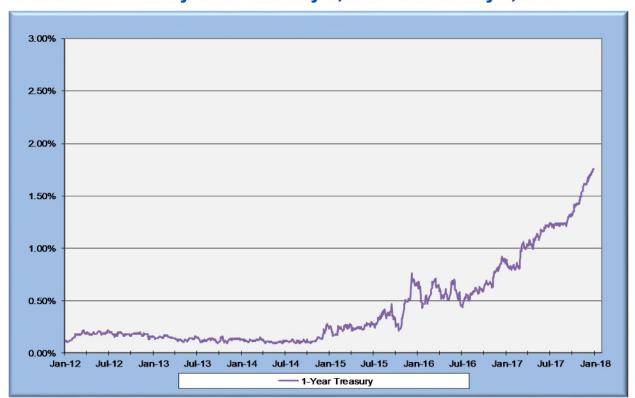
10-Year U.S. Treasury Yield – 1/1/2017 to February 7, 2018





## **Short-term Interest Rates**

## 1 Year U.S. Treasury Yield - January 1, 2012 to February 6, 2018





## **Town Ratings**

# Standard & Poor's, Fitch & Moody's Rating Scales

| Highest | <u>AAA</u> | AAA  | Aaa  |
|---------|------------|------|------|
| , i     | <u>AA+</u> | AA+  | Aa1  |
|         | <u>AA</u>  | AA   | Aa2  |
|         | <u>AA-</u> | AA-  | Aa3  |
|         | <u>A+</u>  | A+   | A1   |
|         | <u>A</u>   | Α    | A2   |
|         | <u>A-</u>  | A-   | A3   |
|         | BBB+       | BBB+ | Baa1 |
| Lowest  | BBB        | BBB  | Baa2 |
| Lowest  | BBB-       | BBB- | Baa3 |

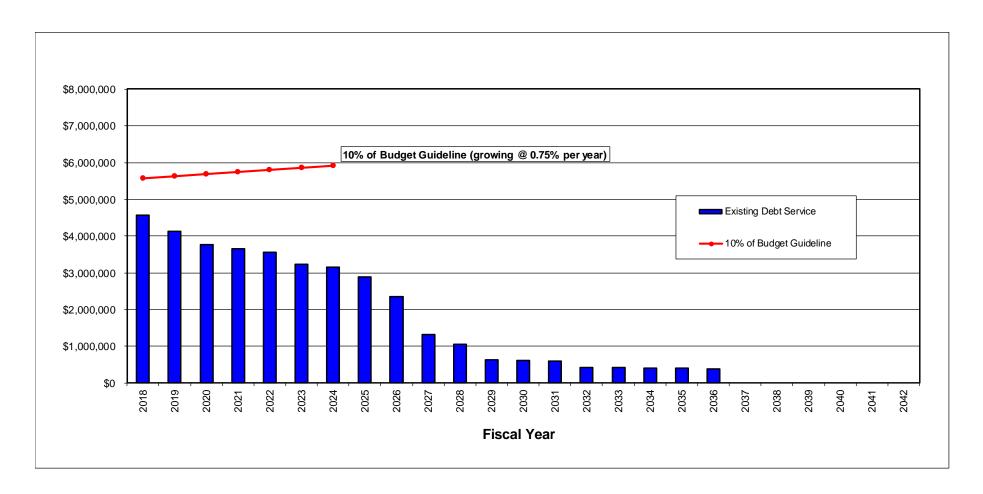


## Major Rating Assessment Categories

- 1) Management Practices 25%
  - Fiscal Discipline and Ability to Plan, Monitor and Manage Government Finances
- 2) Economy & Demographics 30%
  - Unemployment Rate, Housing Values
- 3) Financial Performance 25%
  - Fund Balance Levels & Budgetary Discipline
- 4) Debt Management 10%
  - Debt % of Budget, Debt % of Grand List
- 5) Long-term Liabilities 10%
  - Pension & OPEB (Retirement Health Care)

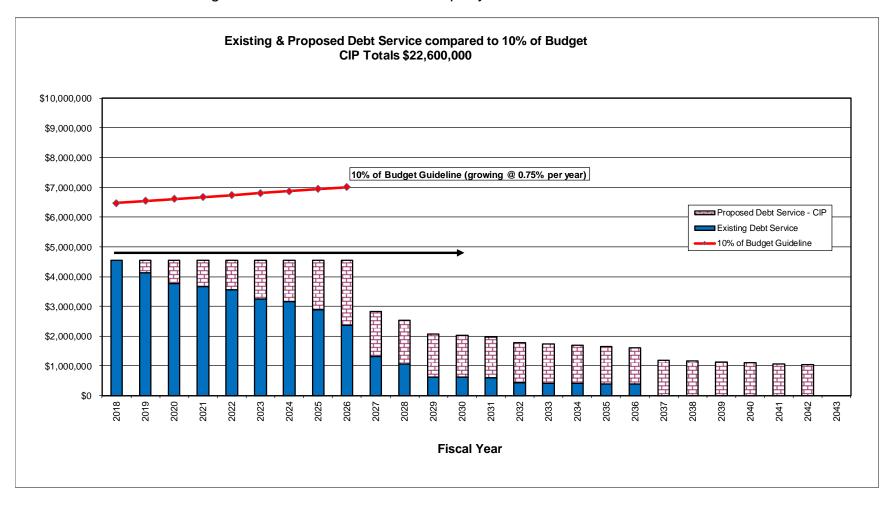
#### **Existing Debt Service**

The Town's <u>existing</u> debt service peaks in FY 2017-18 and then decreases each year. That decrease will mitigate the impact of the new debt that will be issued for the Capital Improvement Program.



The Proposed Debt Issuance Plan makes the following assumptions:

- Bonds issues to be issued at a rate of 3.00% and increasing 0.25% for subsequent issues. Current Bond rates for Tolland are at 2.85%
- Growth in the grand list was assumed at 0.75% per year



### **Summary Points**

- Tax Reform Act effective January 1, 2018 has negatively impacted the municipal bond market. SALT deduction is capped at \$10,000, corporate tax rates are cut resulting in less demand for tax-exempt securities.
- Advance Refinancing have been eliminated which reduces ability to save on debt service or to restructure existing debt service.
- Federal Reserve has started to raise short-term interest rates and they are expected to continue to increase short-term rates three or four times in 2018.
- Long-term rates are still very low from an historic perspective but have increased since the election, and especially the past few weeks.
- The Town has \$4,810,000 of BANs that mature in May 2018. The Town is planning on issuing Bonds & BANs in May 2018. Expected Bond rate is 3.00% and BAN rate is 1.75%.
- The Town has above average bond ratings: S&P & Fitch both rate the Town "AAA". These highest possible ratings will allow the Town to borrow at the lowest possible rate
- Some factors mentioned in the recent S&P and Fitch reports that justify the AAA ratings include: Very Strong Management Practices, Strong Budget Flexibility and Liquidity and Limited Pension and OPEB liabilities.
- The Town has numerous formalized policies including: Fund Balance, Debt Service and Capital Improvement.
- The Town's existing debt service amortizes aggressively.
- This aggressive debt amortization will help mitigate the impact of the proposed new debt.
- Structured appropriately the Town's CIP totaling about \$22,600,000 will have minimal impact on the Town's existing annual debt requirements.

#### Town of Tolland, Connecticut Existing & Proposed Debt Service November 2017

General Fund Only Debt Service

Proposed Debt Service ==>

| _              | -  | -           |  |   |   |   |           |            |   |   |   |           |            |   |  |           |                                |                               |   |                                     |  |  |                            |        |
|----------------|--|-------------|--|---|---|---|-----------|------------|---|---|---|-----------|------------|---|--|-----------|--------------------------------|-------------------------------|---|-------------------------------------|--|--|----------------------------|--------|
| Fiscal<br>Year | Existing<br>General<br>Fund<br>Principal | Existing GF | Fund Debt<br>(excludes Sewer<br>Assessment Debt<br>& 2013 Energy<br>Lease) | Annual<br>Change in<br>Existing<br>Debt Service | \$4,810,000<br>BANs to<br>Mature<br>5/24/2018<br>Interest | \$8,600,000 Bond Issue Dated May 2018 Term: 25 Years Rate: 3.15% Principal Interest Total |           |            | \$3,650,000<br>BANs<br>Dated: 5/18<br>Due: 5/19<br>Interest | \$7,000,000<br>BANs<br>Dated: 5/19<br>Due: 5/20<br>Interest | \$7,000,000 Bond Issue Dated May 2020<br>Term: 20 Years Rate: 3.20%<br>Principal Interest Total |           |            | \$7,000,000<br>BANs<br>Dated: 5/21<br>Due: 5/22<br>Interest | \$7,000,000 Bonds Dated May 2022<br>Term: 25 Years Rate: 3,25%<br>Principal Interest Total |           | Total<br>Proposed<br>Principal | Total<br>Proposed<br>Interest | Total<br>Proposed<br>Debt<br>Service<br>(CIP) | Projected<br>Bond & BAN<br>Premiums | Existing Plus<br>Proposed DS &<br>Contribution | Amount<br>Budgeted for<br>Debt Service | Annual \$ Change of budget |        |
| 2018           | 3,568,567                                | 1.007.190   | 4,575,757  | (120,403)                                       | 70,814  |   |           |            | IIICICSC  | IIICICAL  |   |           |            | IIIterest   |  |           | 1000                           | Fillicipal                    |   | -                                   | 200,000  | 4,646,571                              | 4,550,000                  | Dudget |
| 2019           | 3,235,247                                | 899,292     | 4,134,539  | (441,218)                                       | 70,014  |   | 270.900   | 270,900    | 73,000  | -   | -   |           |            |   |  |           |                                |                               | 70,814<br>343,900                             | 70,814<br>343,900                   | 50,000   | 4,478,439                              | 4,550,000                  | 0      |
| 2020           | 2,980,737                                | 790,816     | 3,771,553  | (362,986)                                       |   | 360,000   | 270,900   | 630,900    | 73,000  | 175.000   |   |           |            |   |  |           |                                | 360,000                       | 445,900                                       | 805,900                             | 175,000  | 4,577,453                              | 4,550,000                  | 0      |
| 2021           | 2,975,737                                | 684,674     | 3.660.411  | (111,142)                                       |   | 360,000   | 259,560   | 619,560    |   | 170,000   |   | 224,000   | 224.000    | 140,000   |  |           |                                | 360,000                       | 623,560                                       | 983,560                             | 50,000   | 4,643,971                              | 4,550,000                  | 0      |
| 2022           | 2,992,047                                | 569,457     | 3,561,503  | (98,907)  |   | 360,000   | 248,220   | 608,220    |   |   | 295,000   | 224,000   | 519,000    | 140,000   |  |           |                                | 655,000                       | 472,220                                       | 1,127,220                           | 175,000  | 4,688,723                              | 4,550,000                  | 0      |
| 2023           | 2,786,667                                | 453,671     | 3,240,338  | (321,166)                                       |   | 360,000   | 236,880   | 596,880    |   |   | 295,000   | 214,560   | 509,560    | -   |  | 227,500   | 227,500                        | 655,000                       | 678,940                                       | 1,333,940                           | 170,000  | 4,574,278                              | 4,550,000                  | 0      |
| 2024           | 2,811,667                                | 350,032     | 3,161,699  | (78,639)  |   | 360,000   | 225,540   | 585,540    |   |   | 295,000   | 205,120   | 500,120    |   | 295,000  | 227,500   | 522,500                        | 950,000                       | 658,160                                       | 1,608,160                           |  | 4,769,859                              | 4,550,000                  | 0      |
| 2025           | 2,621,667                                | 263,012     | 2,884,679  | (277,020)                                       |   | 360,000   | 214,200   | 574,200    |   |   | 295,000   | 195,680   | 490,680    |   | 295,000  | 217,913   | 512,913                        | 950,000                       | 627,793                                       | 1,577,793                           |  | 4,462,471                              | 4,550,000                  | 0      |
| 2026           | 2,161,667                                | 194,289     | 2,355,956  | (528,723)                                       |   | 360,000   | 202,860   | 562,860    |   |   | 295,000   | 186,240   | 481,240    |   | 295,000  | 208,325   | 503,325                        | 950,000                       | 597,425                                       | 1,547,425                           |  | 3,903,381                              | 4,550,000                  | 0      |
| 2027           | 1,170,000                                | 147,800     | 1,317,800  | (1,038,156)                                     |   | 360,000   | 191,520   | 551,520    |   |   | 295,000   | 176,800   | 471,800    |   | 295,000  | 198,738   | 493,738                        | 950,000                       | 567,058                                       | 1,517,058                           |  | 2,834,858                              | 4,550,000                  | 0      |
| 2028           | 940,000                                  | 119,125     | 1,059,125  | (258,675)                                       |   | 360,000   | 180,180   | 540,180    |   |   | 295,000   | 167,360   | 462,360    |   | 295,000  | 189,150   | 484,150                        | 950,000                       | 536,690                                       | 1,486,690                           |  | 2,545,815                              | 4,550,000                  | 0      |
| 2029           | 530,000                                  | 98,950      | 628,950  | (430,175)                                       |   | 360,000   | 168,840   | 528,840    |   |   | 295,000   | 157,920   | 452,920    |   | 295,000  | 179,563   | 474,563                        | 950,000                       | 506,323                                       | 1,456,323                           |  | 2,085,273                              | 4,550,000                  | 0      |
| 2030           | 530,000                                  | 82,913      | 612,913  | (16,038)  |   | 360,000   | 157,500   | 517,500    |   |   | 290,000   | 148,480   | 438,480    |   | 295,000  | 169,975   | 464,975                        | 945,000                       | 475,955                                       | 1,420,955                           |  | 2,033,868                              | 4,550,000                  | 0      |
| 2031           | 530,000                                  | 65,700      | 595,700  | (17,213)  |   | 360,000   | 146,160   | 506,160    |   |   | 290,000   | 139,200   | 429,200    |   | 295,000  | 160,388   | 455,388                        | 945,000                       | 445,748                                       | 1,390,748                           |  | 1,986,448                              | 4,550,000                  | 0      |
| 2032           | 380,000                                  | 51,300      | 431,300  | (164,400)                                       |   | 360,000   | 134,820   | 494,820    |   |   | 290,000   | 129,920   | 419,920    |   | 290,000  | 150,800   | 440,800                        | 940,000                       | 415,540                                       | 1,355,540                           |  | 1,786,840                              | 4,550,000                  | 0      |
| 2033           | 380,000                                  | 39,900      | 419,900  | (11,400)  |   | 360,000   | 123,480   | 483,480    |   |   | 290,000   | 120,640   | 410,640    |   | 290,000  | 141,375   | 431,375                        | 940,000                       | 385,495                                       | 1,325,495                           |  | 1,745,395                              | 4,550,000                  | 0      |
| 2034           | 380,000                                  | 28,500      | 408,500  | (11,400)  |   | 360,000   | 112,140   | 472,140    |   |   | 290,000   | 111,360   | 401,360    |   | 290,000  | 131,950   | 421,950                        | 940,000                       | 355,450                                       | 1,295,450                           |  | 1,703,950                              | 4,550,000                  | 0      |
| 2035           | 380,000                                  | 17,100      | 397,100  | (11,400)  |   | 360,000   | 100,800   | 460,800    |   |   | 290,000   | 102,080   | 392,080    |   | 290,000  | 122,525   | 412,525                        | 940,000                       | 325,405                                       | 1,265,405                           |  | 1,662,505                              | 4,550,000                  | 0      |
| 2036           | 380,000                                  | 5,700       | 385,700  | (11,400)  |   | 355,000   | 89,460    | 444,460    |   |   | 290,000   | 92,800    | 382,800    |   | 290,000  | 113,100   | 403,100                        | 935,000                       | 295,360                                       | 1,230,360                           |  | 1,616,060                              | 4,550,000                  | 0      |
| 2037           |  |             | -  | (385,700)                                       |   | 355,000   | 78,278    | 433,278    |   |   | 290,000   | 83,520    | 373,520    |   | 290,000  | 103,675   | 393,675                        | 935,000                       | 265,473                                       | 1,200,473                           |  | 1,200,473                              | 4,550,000                  | 0      |
| 2038           |  |             |  |   |   | 355,000   | 67,095    | 422,095    |   |   | 290,000   | 74,240    | 364,240    |   | 290,000  | 94,250    | 384,250                        | 935,000                       | 235,585                                       | 1,170,585                           |  | 1,170,585                              | 4,550,000                  | 0      |
| 2039           |  |             |  |   |   | 355,000   | 55,913    | 410,913    |   |   | 290,000   | 64,960    | 354,960    | -   | 290,000  | 84,825    | 374,825                        | 935,000                       | 205,698                                       | 1,140,698                           |  | 1,140,698                              | 4,550,000                  | 0      |
| 2040           |  |             |  |   |   | 355,000   | 44,730    | 399,730    |   |   | 290,000   | 55,680    | 345,680    |   | 290,000  | 75,400    | 365,400                        | 935,000                       | 175,810                                       | 1,110,810                           |  | 1,110,810                              | 4,550,000                  | 0      |
| 2041           |  | · ·         |  |   |   | 355,000   | 33,548    | 388,548    |   |   | 290,000   | 46,400    | 336,400    |   | 290,000  | 65,975    | 355,975                        | 935,000                       | 145,923                                       | 1,080,923                           |  | 1,080,923                              | 4,550,000                  | 0      |
| 2042           |  |             |  |   |   | 355,000   | 22,365    | 377,365    |   |   | 290,000   | 37,120    | 327,120    |   | 290,000  | 56,550    | 346,550                        | 935,000                       | 116,035                                       | 1,051,035                           |  | 1,051,035                              | 4,550,000                  | 0      |
| 2043           |  |             |  |   |   | 355,000   | 11,183    | 366,183    |   |   | 290,000   | 27,840    | 317,840    |   | 290,000  | 47,125    | 337,125                        | 935,000                       | 86,148  | 1,021,148                           |  | 1,021,148                              | 4,550,000                  | 0      |
| 2044           |  |             |  |   |   |   |           |            |   |   | 290,000   | 18,560    | 308,560    |   | 290,000  | 37,700    | 327,700                        | 580,000                       | 56,260  | 636,260                             |  | 636,260                                | 4,550,000                  |        |
| 2045           |  |             | •  | - 1   |   | •   |           |            |   |   | 290,000   | 9,280     | 299,280    |   | 290,000  | 28,275    | 318,275                        | 580,000                       | 37,555  | 617,555                             |  | 617,555                                | 4,550,000                  |        |
| 2046           | -  |             | •  |   |   |   | -         |            |   |   | -   | •         |            |   | 290,000  | 18,850    | 308,850                        | 290,000                       | 18,850  | 308,850                             |  | 308,850                                | 4,550,000                  |        |
|                |  |             |  |   |   |   | -         |            |   |   |   | -         | -          |   | 290,000  | 9,425     | 299,425                        | 290,000                       | 9,425   | 299,425                             |  |  |                            |        |
| Total          | 31,734,000                               | 5,869,421   | 37,603,421   |   |   | 8,600,000   | 3,647,070 | 12,247,070 | 73,000  | 175,000   | 7,000,000   | 3,013,760 | 10,013,760 | 140,000   | 7,000,000  | 3,060,850 | 10,060,850                     | 22,600,000                    | 10,180,494                                    | 32,780,494                          | 650,000  | 70,084,490                             |                            |        |